Financial Transmission Rights Consultation Paper

Stakeholder Workshop 14 September 2015



# Policy definition and expected outcomes



#### **I-SEM Forward Liquidity**

- Types of forward hedging instruments in the I-SEM:
  - Temporal (contracts or contracts for difference (CfDs)).
  - Spatial (Financial Transmission Rights) –
     between bidding zones
- Forwards and Liquidity WS focuses on:
  - Liquidity promoting measures on issues on the CfD market
  - Design of FTRs



#### **Drivers for FTRs Decision on I-SEM HLD**

- Emphasis was given to centralised and transparent trading arrangements for spot physical markets.
- Liquidity in the DAM is key to promote a equitable route to market for market participants.
  - DAM and IDM are the exclusive routes to physical contracting.
  - No scheduling priority for holders of transmission rights
- Financial Transmission Rights s will maximise the availability of physical interconnection capacity for the DAM and provide cost certainty for trading across bidding zones



#### **Objectives of FTR Policy**

- Support a liquid energy market by providing a mechanism to hedge price differences between bidding zones
- Enable market participants to eliminate or reduce the cost uncertainties resulting from trading across interconnectors
- Enhance cross border competition on the forward markets.
- Design FTRs to support incentive based regulation of TSOs and Interconnector Owners:



#### FTRs are widely used in the US ...



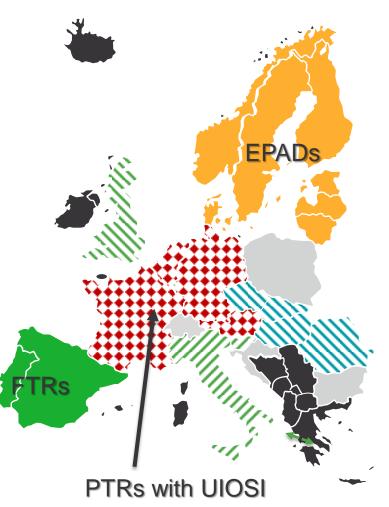


- Options and Obligations
- Also in New Zealand



#### **Europe: Cross Border Hedging...**

- FTR options on Spain-Portugal
- EPADs are like FTR
   obligations (but not
   issued by TSO)
- Maybe 80% of PTRs
   now used for market
   coupling in CWE =
   FTR option





# Implementation of FTRs requires cross border agreement

- The CACM requires that the final approval on the type of the long-term transmission right offered between bidding zones be given jointly by the NRAs in the two zones.
- Therefore, for the Moyle or East West interconnectors, the SEM Committee's preference for FTRs is conditional on Ofgem agreement.
- I-SEM HLD Decision: "Subject to further discussions and agreement with neighbouring markets, Cross Zonal trading will be supported only by Financial Transmission Rights (FTRs)."

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#### FTR Product – Policy Issues

- Which best meets our overall objectives for ISEM: FTR options or FTR obligations?
- Should interconnector transmission losses, ramping constraints and curtailment risks be reflected in the FTR product design?
- Should separate products be offered at each interconnector or should a single product cover the whole border?
- What allocation platform should be used? (Local? Regional? JAO?)



# Financial Transmission Rights



# Congestion Revenue (Revenue Adequacy ICs)

- Market participants will no longer be buying rights to flow energy across Moye and EWIC.
- EUPHEMIA will determine flows on both interconnectors.
- Interconnector owner will no longer collect revenue by selling rights to flow.
- Instead they will collect the price spread between
   I-SEM and GB (Congestion Revenue)

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## Determination of volumes and direction of Xborder flows in the I-SEM

#### **SEM – Explicit Sale of Capacity**

- Sub-optimal utilization of interconnector capacity
- Typical on Moyle and EWIC

# NOTIFICATION Wrong direction A to B Now the second of th

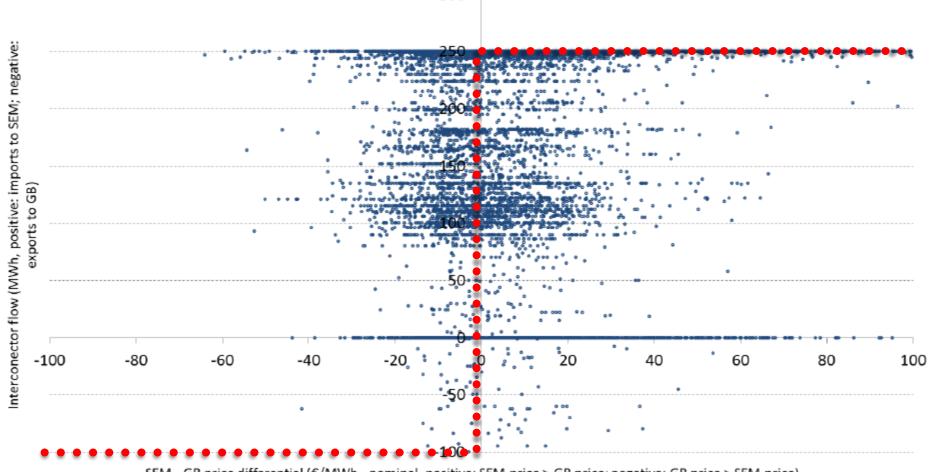
#### **I-SEM – Implicit Allocation**

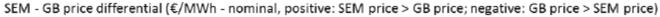
Optimal utilisation (same price unless congested)



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Flows on Moyle 2013

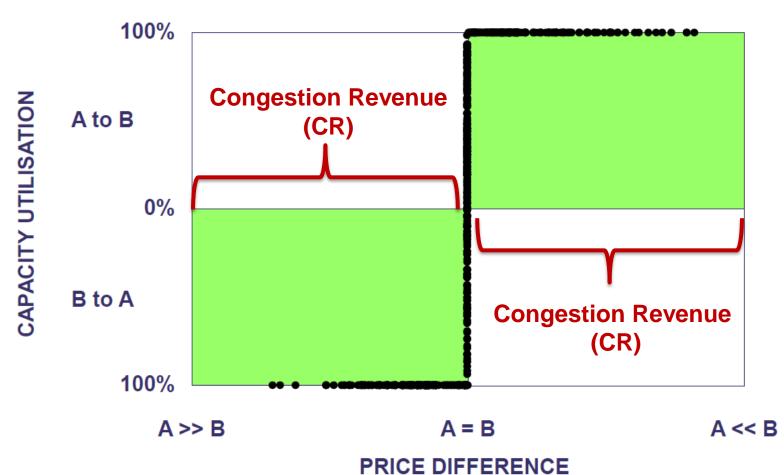






#### **Congestion Revenue for Interconnector**

$$CR = IC \_Flow * (max(P_j - P_i, P_i - P_j))$$





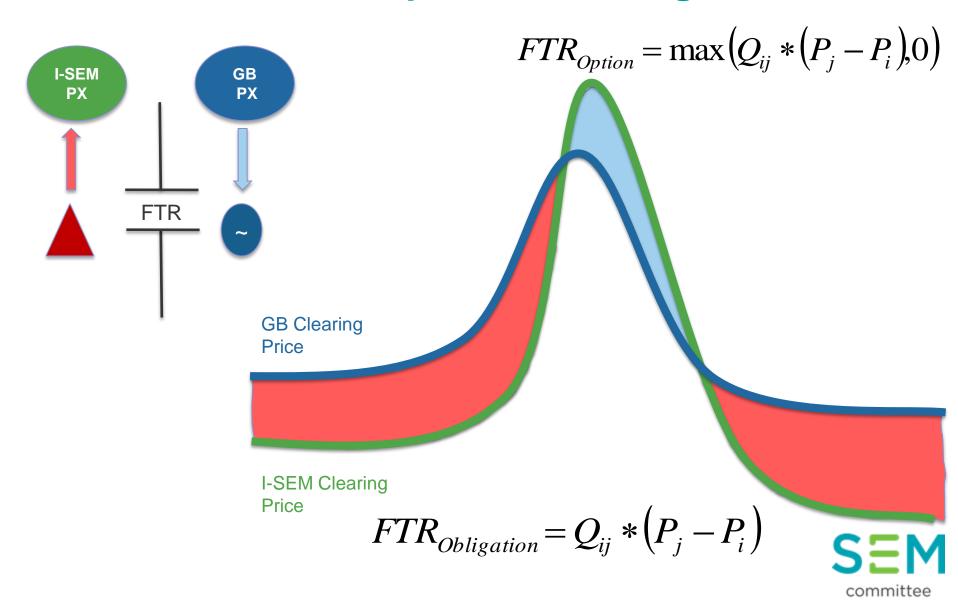
#### **FTRs Properties**

Defined direction and volume

- Sold at auction by interconnector provider for a defined period of time (year, quarter, month, etc)
- Valuation based on forecasted price spread between two relevant zones



#### **Economic Value: Options vs. Obligations:**



#### Pos = 8\*50\*(20-10) = 4,000**Option vs. Obligation** Neg = 16\*100\*(50-60) = -16,000Net = -12,000EUR100 75 I-SEM **GB** PX PX 2000MWh 50 25 **FTR** €70 $FTR_{Option} = 16*10 = 160 \in /Unit$ €60 $FTR_{Obligation} = 16*10-8*10 = 80$ €/ €50 **Obligation Option** €40 160 80 €30 **GB DAM 50** 8,000 4,000 €20 12,000 6,000 **75** €10 100 16,000 8,000 I-SEM DAM 12,000 **150** 24,000

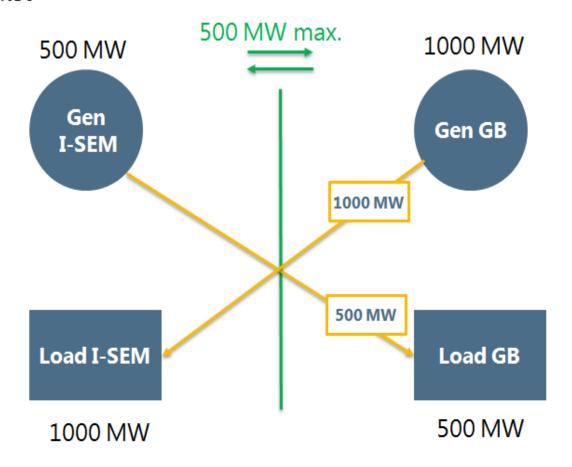
**Valuation:** 

#### **Options vs. Obligations**

Attribute	FTR Option	FTR Obligation
Coverage of price	<ul> <li>Cover any adverse price</li> </ul>	<ul> <li>Perfect hedge</li> </ul>
spread risk	spread exposure	<ul> <li>Uncapped risk of</li> </ul>
	<ul> <li>No downside risk</li> </ul>	unpredicted adverse
		price spreads, if there is
		no underlining contract
		that offsets this position.
Hedging efficiency	<ul> <li>Possible to hedge a financial</li> </ul>	<ul> <li>More than 1 MW of FTR</li> </ul>
	position with fewer FTRs than	per average MW of
	the actual MW of energy	contract may be needed
	contracted.	to completely cover the
		financial position
Liquidity of	<ul> <li>Usable as a speculative</li> </ul>	More appropriate to
product	instrument, increasing	physical traders than to
	potential demand.	asset-less speculators
		Possibility of Netting

#### **Netting Effect (Obligations)**

I-SEM Market GB Market





#### **Options vs. Obligations**

Attribute	FTR Option	FTR Obligation
Cost at auction	<ul> <li>Options would always have positive value therefore higher prices should be achieved at auction.</li> </ul>	<ul> <li>Lower net price due to likely lower net payout than FTR Options</li> </ul>
Credit cover	Lower requirement (all payouts are by creditworthy providers).	<ul> <li>Buyers will need to pay providers when spreads are negative so must provide credit cover against this possibility</li> </ul>

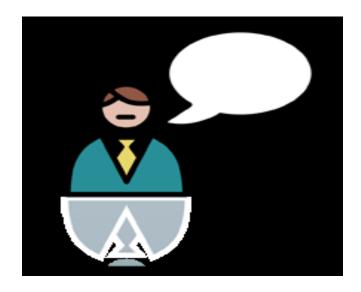


#### Minded to Decision 1: Options vs. Obligations

- Balanced set of advantages and disadvantages
- Market Participants views should be a important driver for decision.
- We are not recommending a minded to decision.



### Discussion





A Single FTR or FTR per Interconnector

FTR Product definition:

Losses
Ramping
Curtailment



# A Single FTR Product or an FTR per Interconnector?

Rationale for Single FTR Product

FTR payout based on market price difference between I-SEM and GB day ahead coupled markets

Requirement for Single FTR Product

No adjustment to FTR payout for Interconnector operational constraints such as losses or ramping



#### **How a Single FTR would work**

- Each FTR holder receives same payout based on market price spread and each IC owner receives the same price
- Market price spread is not affected by differences in losses or ramping between interconnectors
- Harmonised Allocation Rules apply to each interconnector equally e.g. curtailment cap liability applied to relevant IC
- Income and liability sharing agreed by ICs e.g. auction revenue shared by available capacity and agreement on payout obligations



#### Advantages of a Single FTR

- Liquidity would be concentrated in one auction
- More straight forward for market participants

#### Disadvantages of a Single FTR

- Revenue/liability sharing agreement between IC owners may be complex and expensive
- Market participants may prefer choice of FTR provider with varying risk of curtailment etc
- Single FTR rules out inclusion of losses etc. in FTR
- Not future proofed regarding bidding zone changes or construction of new interconnection



#### **SEM Committee Minded to Decision**

- Continuation of existing arrangements facilitate the objectives of FTRs
- It is considered that there is greater flexibility with FTRs sold per interconnector
- There is additional complexity and cost involved in creation of a single FTR
- It is not considered that the potential benefits of a Single
   FTR outweigh these considerations
- It is minded to support the sale of FTRs by interconnector

committee

#### **FTR Product definition**

- Physical characteristics of interconnection such as losses and/or ramping can be incorporated into the FTR product
- If incorporated this would mean the FTR payout being discounted for losses and/or ramping constraints
- If the FTR product were to include any of these physical constraints the FTRs would be sold by interconnector
- If the price spread was e.g. 4% and the FTR was not discounted this would mean FTR payouts by both Moyle & EWIC
- If FTR discounted for losses there will be different payouts by IC for same market spread due to different loss factors
- Final decisions will comply with European requirements



#### How inclusion of losses in FTR would work

- If we assume an I-SEM price of €60 and a GB price of €50 the market spread and pay out of undiscounted FTR = €10
- If we assume discounting for losses the market spread on Moyle and EWIC would take account of losses of 1.8% & 5% respectively
- The FTR payouts (in direction of I-SEM) would therefore be:

```
Moyle €8.92 [€10 – (€60 * 0.018 loss factor)]
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EWIC €7 [€10 - (€60 \* 0.05 loss factor)]



#### Advantages of <u>not</u> discounting FTR for losses

- FTR holder hedges full price spread more effective hedging instrument
- More straightforward and transparent product may encourage asset-less traders and encourage secondary liquidity
- FTR purchasers are not responsible for losses so should not have pay outs discounted for their being incurred.



# Disadvantages of <u>not</u> discounting FTR for losses

- Increased auction revenue adequacy risk to IC owner due to payout of price spreads due to losses
- IC owner payout of price differences when due to losses but no corresponding flow on which to collect congestion rent
- However FTR purchasers may pay a higher auction price per MW



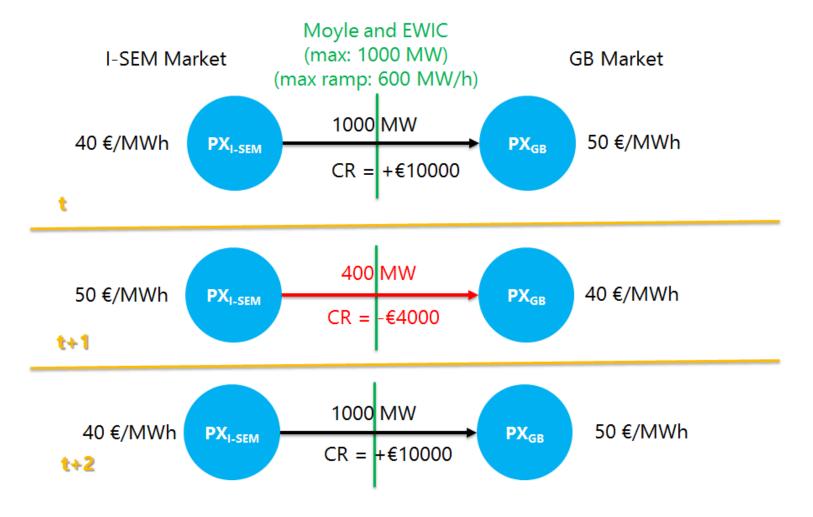
#### **SEM Committee Minded to Decision**

- It is considered that the inclusion of losses (not discounting) in the FTR payout when IC owners have no control over these losses would not be an appropriate allocation of risk
- Evaluation of risk can be taken into account through the price of the FTR at auction
- For the IC owner lower auction revenue for the FTR is offset by reduced liability to pay out on the market spread

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The SEM Committee is therefore minded to include a discount for losses in the FTR payout

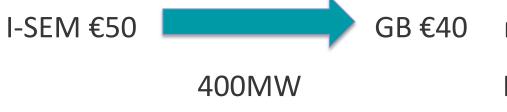
#### **Ramping Constraints 1**





#### **Ramping Constraints 2**





market spread €10

FTR payout €10000 (in direction GB → I-SEM)

congestion rent -€4000



# How should ramping constraints be accounted for?

- Risk allocated to FTR holder FTR payout discounted
- Risk allocated to Interconnector owner
   FTR payout not discounted



#### FTR Payout discounted

- Risk allocated directly by reducing FTR payout to holder
- FTR purchaser can factor ramping curtailment risk into FTR auction price offered
- FTR holder not responsible for ramping curtailment and no means of controlling it
- Reduces potential efficiency of hedging opportunity
- Transparency of FTR product reduced by process of reducing payout



#### FTR Payout not discounted

- FTR payout is more straightforward and transparent
- May favour purchase by asset-less traders and increase secondary trading
- Value of FTR increased and increased potential efficiency of hedging opportunity
- Interconnector owner not responsible for most significant constraint and has no means of controlling it
- IC owner exposed to revenue risk as market spread payout exceeds congestion rent received



#### **SEM Committee Minded to Decision**

- The FTR purchaser has no control over ramping constraints and it would not an appropriate allocation of risk to attribute it to the FTR holder
- The SEM Committee is therefore minded not to include a discount for ramping in the FTR payout

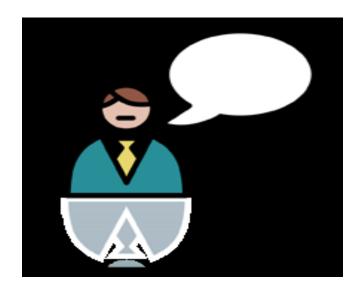


## Summary of SEM Committee minded to decisions

- Minded to support the sale of FTRs by interconnector
- Minded to include a discount for losses in the FTR payout
- Minded not to include a discount for ramping in the FTR payout
- The impact of curtailment on FTR payout is defined by the Forward Capacity Allocation Guideline and the SEM
   Committee does not seek to move from the EC Guideline



### Discussion





#### I-SEM FTRs

## Auction Platform & Policy Implementation

14<sup>th</sup> September 2015



#### **European Guidelines**

- The driving force behind the changes in I-SEM
- Forward Capacity Allocation (FCA) Guideline applies to Interconnector Capacity
- Detail and timeline for implementation of the FCA is changing and outside the RAs control
- There is likely to be a transitionary period between I-SEM go live & full implementation of the FCA

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#### **FTR Auction Platform**

- Currently SEM-GB interconnector capacity is sold as physical transmission rights (PTRs) on a shared platform (auction management platform)
- I-SEM will require a platform that can sell FTRs
- FCA currently requires a European single allocation platform (SAP) that sells PTRs and FTRs
- First auction for I-SEM go-live will need to take place before the SAP will be officially in place/designated

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#### **I-SEM Auction Platform options**

	Local (I-SEM to GB)	FUIN Region (HVDC ICs in FUIN)	JAO (Joint Allocation Office)
Benefits			
<ul> <li>I-SEM /GB tailored products</li> </ul>	$\checkmark$	×	×
Caters for FTR options	✓	$\checkmark$	✓
<ul> <li>Caters for FTR obligations</li> </ul>	$\checkmark$	?	?
<ul> <li>Caters for HVDC specificities</li> </ul>	$\checkmark$	$\checkmark$	✓ (update to paper)
<ul> <li>Liquidity (expanded register of users)</li> </ul>	*	$\checkmark$	✓
Costs on I-SEM ICs			
<ul> <li>Implementation costs</li> </ul>	Highest	In-between	Lowest
Risk of sunk costs	Highest	In-between	Lowest



#### **FCA Guidelines**

Stages	Duration	Due
Approval by EU member states	2-3 months	By end of 2015
<ul> <li>Scrutiny of the EU parliament &amp; publication in the Journal of the EU</li> </ul>	6 months	Mid 2016
Entry into law	20 days	Mid 2016



#### **Harmonised Allocation Rules\***

Stages	Duration	Due
TSOs develop a proposal for the HAR	6 months (from FCA coming into law)	end of 2016/ start of 2017
<ul> <li>European NRAs approval of HAR</li> </ul>	6 months	Mid 2017

#### **Type of Long Term Transmission Rights\***

Stages	Duration	Due
<ul> <li>TSOs within each capacity calculation region (CCR) develop a proposal for each bidding zone border</li> </ul>	6 months (from FCA coming into law)	end of 2016/ start of 2017
<ul> <li>NRAs within the CCR approval of LTTR</li> </ul>	6 months	Mid 2017



<sup>\*</sup> Based on FCA draft 10 June 2015

Olasia Allasatian Diatfanak

Stages	Duration	Due
TSOs to submit requirements to European NRAs	3 months (from FCA coming into law)	Mid/end of 2016
European NRAs approval of HAR	6 months	Early 2017
TSOs develop Single Allocation platform	12 months	Early 2018





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Stages	Lead in Time	Due	
I-SEM go live		Q4 2017	
<ul> <li>1<sup>st</sup> Reliability Options Auction</li> </ul>	3 months	Mid 2017	
1st FTR Auctions	3 months	Early 2017	
<ul> <li>Decision on FTR Access Rules/product types</li> </ul>	3 months	End 2016	
	6	Months before	
European NRAs approval of HAR		Mid 2017	



#### **HAR Early Implementation/ Pilot**

- Developed by ENTSO-E with the support of ACER
- Voluntary adoption by ENTSO-E members
- HAR developed for PTRs and FTR options
- Includes annexes with regional specificities
- Submitted to European NRAs for approval Mid
   2015
- Adoption expected in early 2016

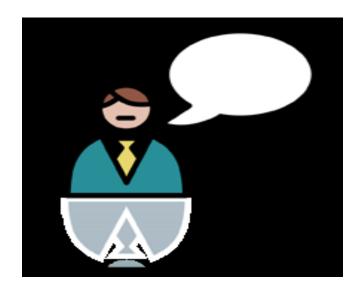


#### **HAR Early Implementation/ Pilot**

- SEM-GB Annex (12)
- Up until I-SEM go live, local access rules apply
- HAR and annex 12 will apply from I-SEM go live
- Subject to SEM Committee & Ofgem approval



### Discussion





Financial Transmission Rights - Consultation Paper

Stakeholder Workshop 14 September 2015

**Closing Remarks** 



# Closing Remarks Next Steps 1

- Consultation ends 19 October
- Responses should be sent to:

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Decision Paper published end November



#### Closing Remarks Next Steps 2

- FTRs are the first part of the Forwards & Liquidity workstream
- The second part will address within-zone liquidity
- FTRs will be auctioned in advance of auction of CRM
   Reliability Options in 2017



### **Thank You**

